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# CHAIN QUARTERLY REPORT

WESTMINSTER

OCTOBER - DECEMBER 2021

SUPPORTED BY  
MAYOR OF LONDON



CHAIN

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from <http://data.london.gov.uk>

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## 1. INTRODUCTION

This quarterly report presents information about people seen rough sleeping by outreach teams in Westminster in October - December 2021. Information is derived from the 'Combined Homelessness and Information Network' (CHAIN), a database commissioned and funded by the Greater London Authority (GLA) and managed by St. Mungo's. For more information see [www.mungos.org/chain](http://www.mungos.org/chain).

|                                    |   |
|------------------------------------|---|
| <b>New rough sleepers</b>          | Those who had not been contacted by outreach teams rough sleeping before the period   |
| <b>Living on the streets</b>       | Those who have had a high number of contacts over 3 weeks or more which suggests they are living on the streets   |
| <b>Intermittent rough sleepers</b> | People who were seen rough sleeping before the period began at some point, and contacted in the period - but not regularly enough to be 'living on the streets' |

For more information about the methods used to derive statistics for this report, and definitions of different groups, please see the Methodology section.

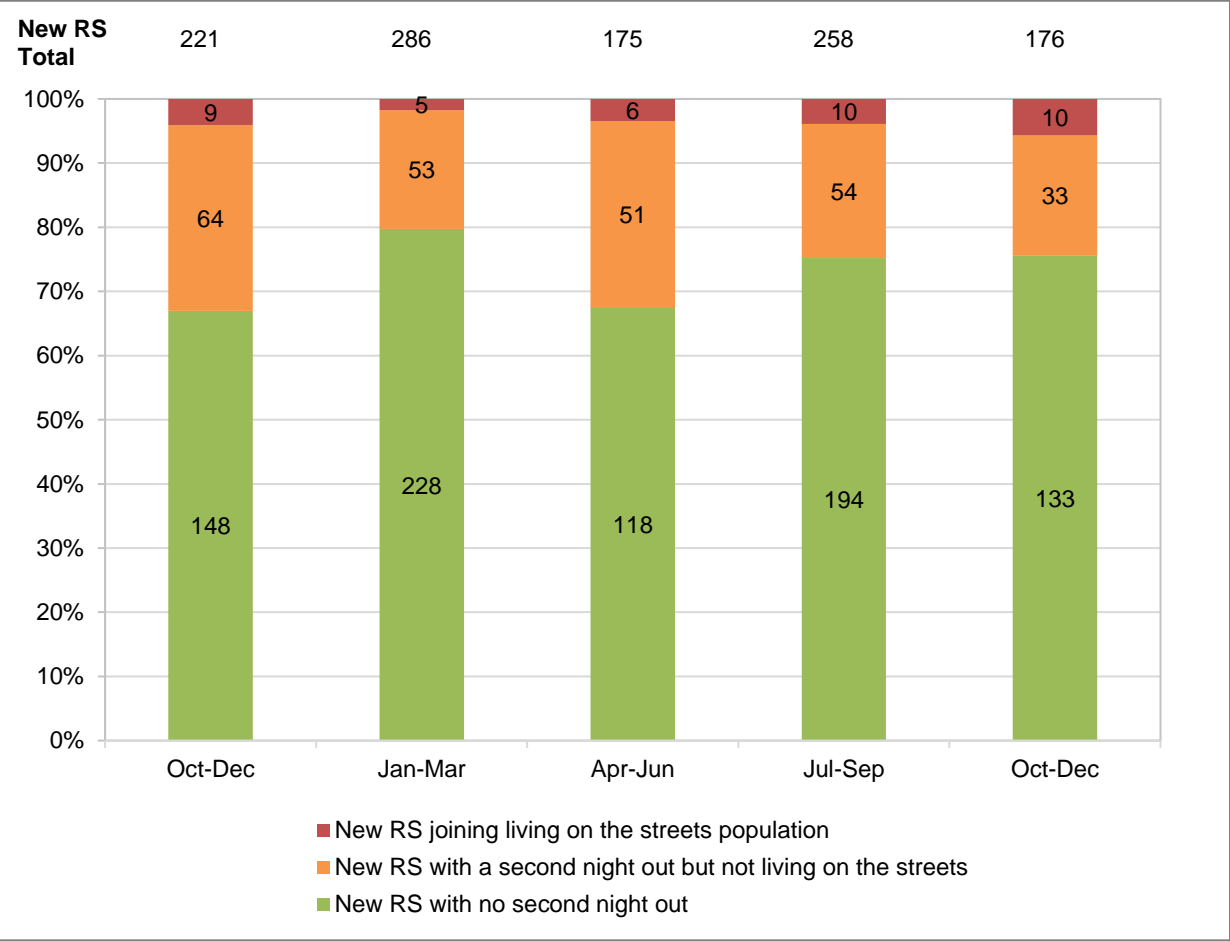
## 2. ROUGH SLEEPER POPULATION ANALYSIS

### Westminster: Headlines

| Volumes  | No. Rough Sleepers | Change from last period | Change on same period last year |
|--|--------------------|-------------------------|---------------------------------|
| <b>New Rough Sleepers (All)</b>                              | <b>176</b>         | <b>-82</b>              | <b>-45</b>                      |
| New RS with no second night out                              | 133                | -61                     | -15                             |
| New RS with a second night out but not living on the streets | 33                 | -21                     | -31                             |
| New RS joining living on the streets population*             | 10                 | 0                       | +1                              |
| <b>Living on the Streets (All)</b>                           | <b>150</b>         | <b>+2</b>               | <b>+27</b>                      |
| LOS - Transferred from new RS*                               | 10                 | 0                       | +1                              |
| LOS - Known  | 124                | +3                      | +26                             |
| LOS - RS205+   | 16                 | -1                      | 0                               |
| <b>Intermittent Rough Sleepers</b>                           | <b>272</b>         | <b>-19</b>              | <b>-85</b>                      |
| <b>Total</b>   | <b>588</b>         | <b>-99</b>              | <b>-104</b>                     |

\*This cohort is listed under both new RS and living on the streets headings, but is only counted once towards the overall total

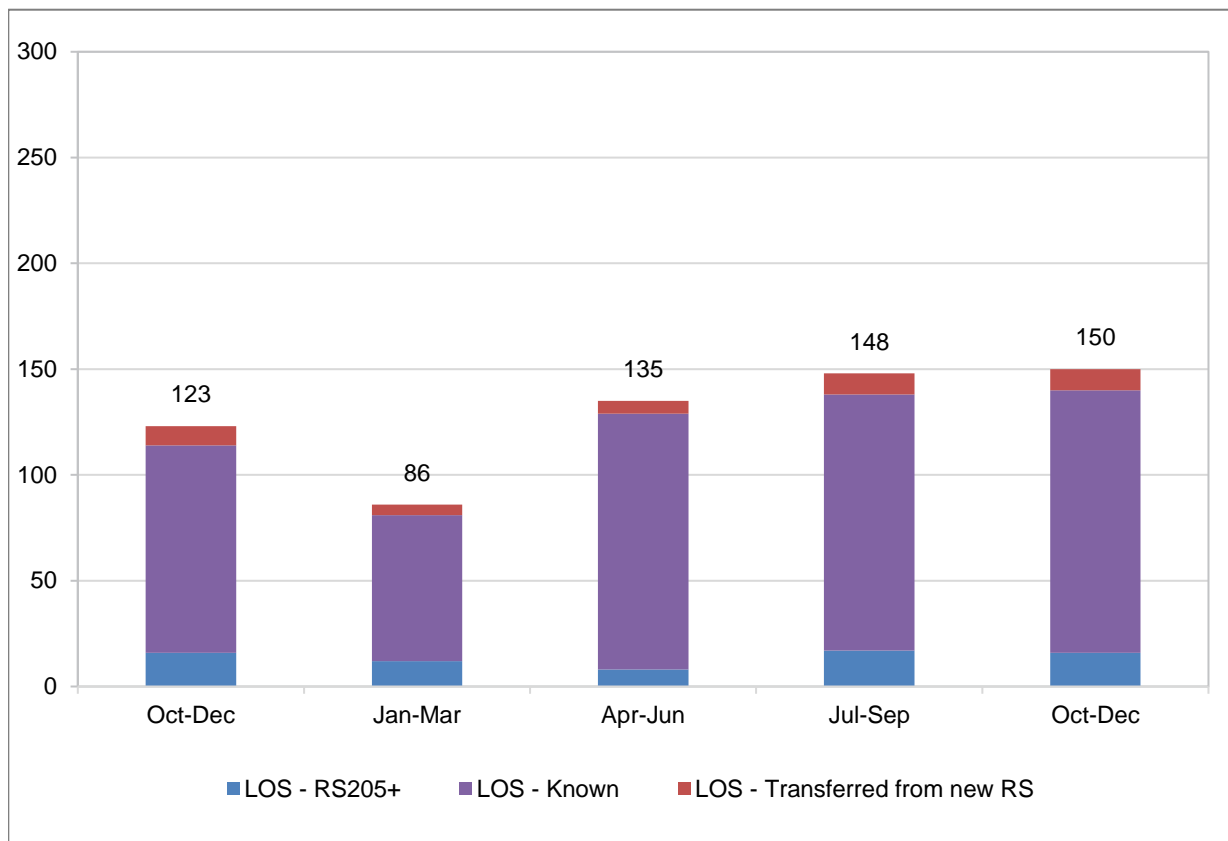
Westminster: Achieving No Second Night Out



| Category   | No. this period |
|--|-----------------|
| New RS with no second night out                              | 133             |
| New RS with a second night out but not living on the streets | 33              |
| New RS joining living on the streets population              | 10              |
| Total  | 176             |

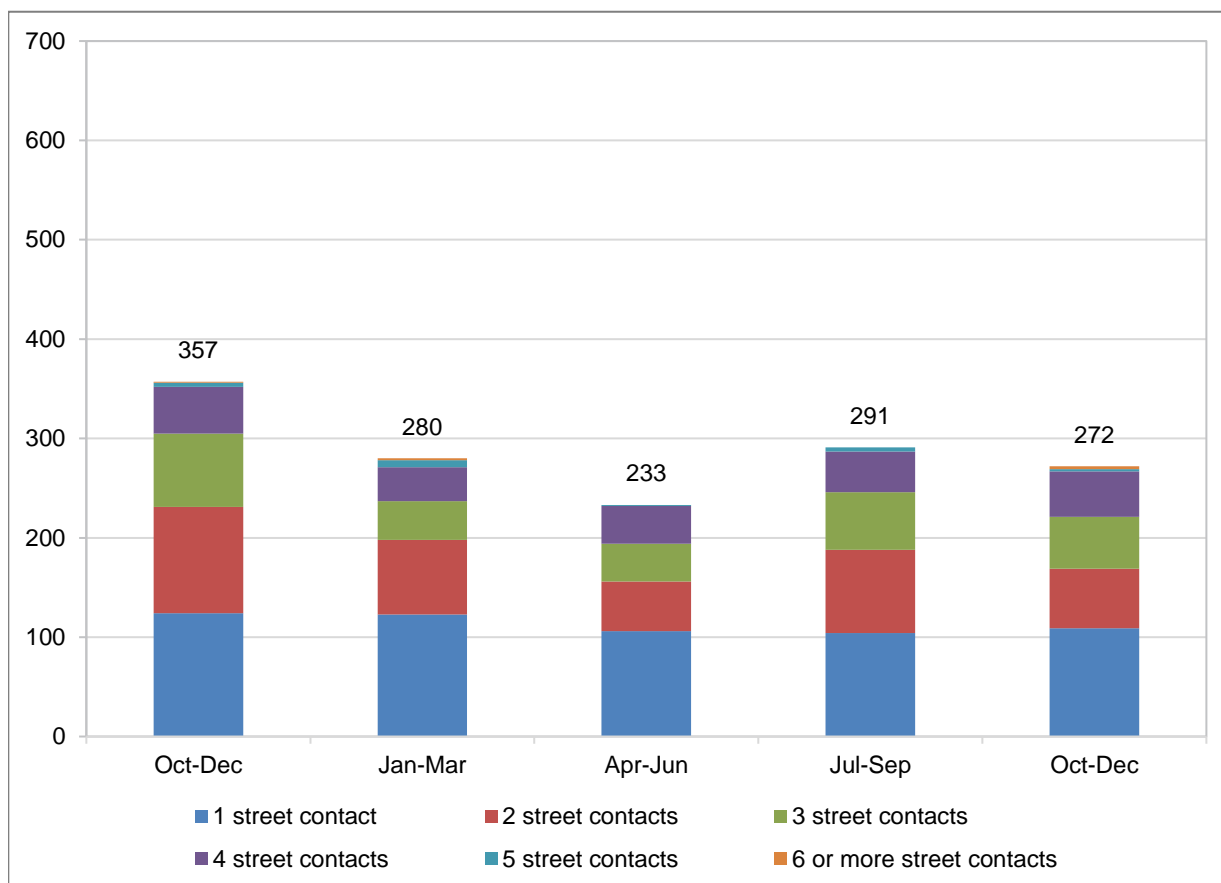
Note: New RS = New rough sleepers

## Westminster: No One Living on the Streets



Note: Scale on this graph is greater than for other boroughs.

| Category                      | No. this period |
|-------------------------------|-----------------|
| LOS - Transferred from new RS | 10              |
| LOS - Known                   | 124             |
| LOS - RS205+                  | 16              |
| <b>Total</b>                  | <b>150</b>      |

**Westminster: Intermittent Rough Sleepers**

Note: Scale on this graph is greater than for other boroughs.

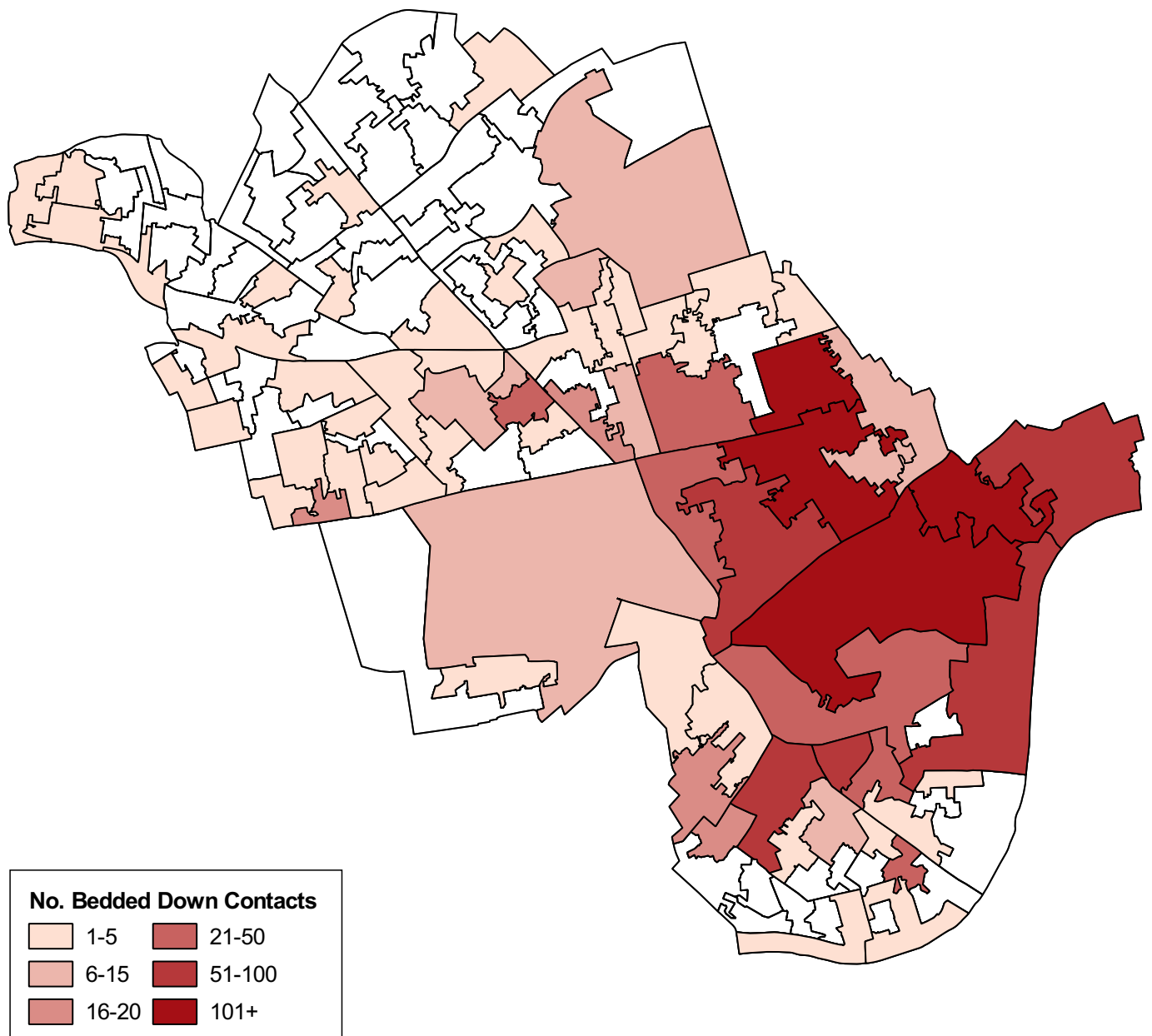
| No. bedded down street contacts during this period | No. intermittent rough sleepers |
|--|---------------------------------|
| 1 street contact                                   | 109                             |
| 2 street contacts                                  | 60                              |
| 3 street contacts                                  | 52                              |
| 4 street contacts                                  | 46                              |
| 5 street contacts                                  | 2                               |
| 6 or more street contacts                          | 3                               |
| <b>Total</b>                                       | <b>272</b>                      |



### 3. SPATIAL DISTRIBUTION

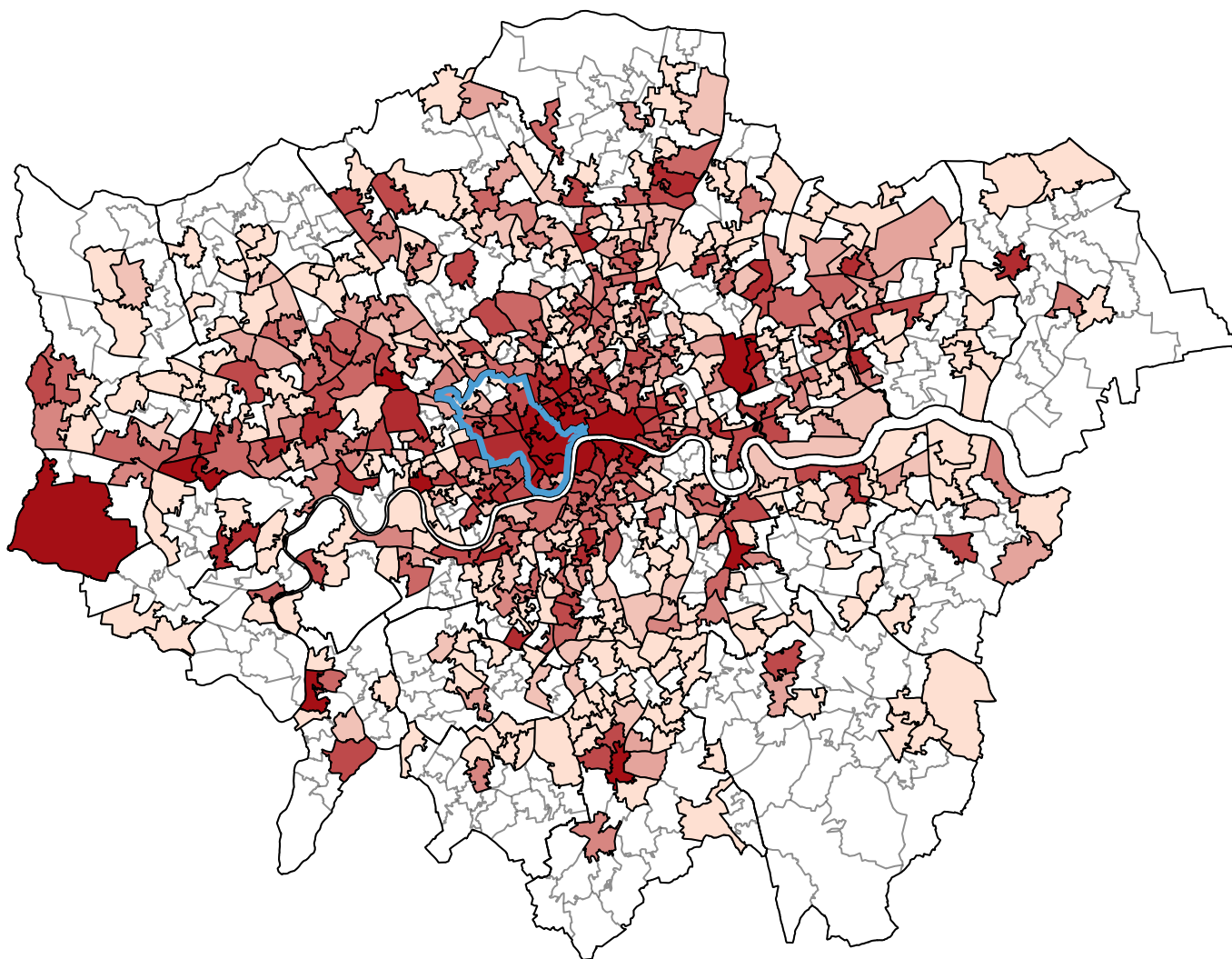
#### Bedded down street contacts by area: Borough level

The map below shows the number of bedded down street contacts recorded in each Lower Super Output Area within the borough during the period. It is important to note that this represents volume of contacts rather than individuals, and some people may have been seen on multiple occasions within a given area.



## Bedded down street contacts by area: Greater London level

The map below shows the number of bedded down street contacts recorded in each Middle Super Output Area across Greater London during the period, with Westminster outlined in blue. It is important to note that this represents volume of contacts rather than individuals, and some people may have been seen on multiple occasions within a given area.



### No. Bedded Down Contacts

|     |       |
|-----|-------|
| 1   | 6-10  |
| 2   | 11-20 |
| 3   | 21-50 |
| 4-5 | 51+   |

## 4. NATIONALITY

### Nationality: Rolling figures

Nationality of people seen rough sleeping by outreach services.

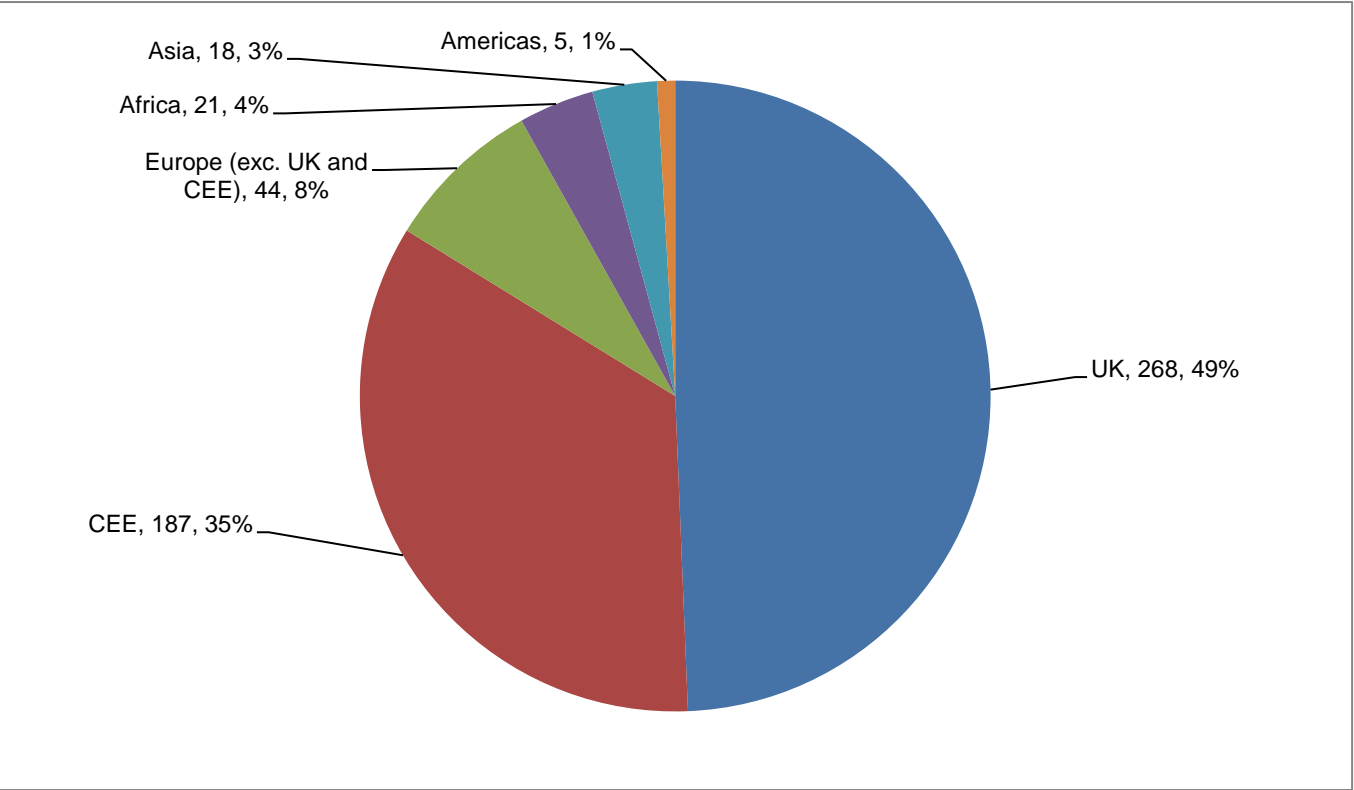
|   | Apr-Jun 21 |             | Jul-Sep 21 |             | Oct-Dec 21 |             |
|---|------------|-------------|------------|-------------|------------|-------------|
| Nationality                             | No.        | %           | No.        | %           | No.        | %           |
| UK                                      | 242        | 49%         | 327        | 52%         | 268        | 49%         |
| Ireland (Republic of)                   | 10         | 2%          | 11         | 2%          | 13         | 2%          |
| France                                  | 6          | 1%          | 3          | 0%          | 4          | 1%          |
| Germany                                 | 1          | 0%          | 0          | 0%          | 0          | 0%          |
| Italy                                   | 4          | 1%          | 7          | 1%          | 8          | 1%          |
| Portugal                                | 9          | 2%          | 6          | 1%          | 7          | 1%          |
| Spain                                   | 4          | 1%          | 4          | 1%          | 6          | 1%          |
| Bulgaria                                | 9          | 2%          | 12         | 2%          | 9          | 2%          |
| Czech Republic                          | 1          | 0%          | 2          | 0%          | 0          | 0%          |
| Estonia                                 | 2          | 0%          | 1          | 0%          | 2          | 0%          |
| Hungary                                 | 3          | 1%          | 2          | 0%          | 4          | 1%          |
| Latvia                                  | 1          | 0%          | 9          | 1%          | 5          | 1%          |
| Lithuania                               | 6          | 1%          | 5          | 1%          | 5          | 1%          |
| Poland                                  | 22         | 4%          | 24         | 4%          | 21         | 4%          |
| Romania                                 | 127        | 26%         | 141        | 22%         | 140        | 26%         |
| Slovakia                                | 1          | 0%          | 2          | 0%          | 1          | 0%          |
| Slovenia                                | 0          | 0%          | 0          | 0%          | 0          | 0%          |
| <i>Central and East Europe Subtotal</i> | <i>172</i> | <i>35%</i>  | <i>198</i> | <i>32%</i>  | <i>187</i> | <i>34%</i>  |
| Other Europe                            | 16         | 3%          | 15         | 2%          | 6          | 1%          |
| Africa                                  | 20         | 4%          | 36         | 6%          | 21         | 4%          |
| Asia                                    | 7          | 1%          | 13         | 2%          | 18         | 3%          |
| Americas                                | 6          | 1%          | 7          | 1%          | 5          | 1%          |
| Australasia                             | 1          | 0%          | 0          | 0%          | 0          | 0%          |
| Missing                                 | 0          |             | 0          |             | 0          |             |
| Not known                               | 39         |             | 60         |             | 45         |             |
| <i>Total (incl. Missing/Not known)</i>  | <i>537</i> |             | <i>687</i> |             | <i>588</i> |             |
| <b>Total (excl. Missing/Not known)</b>  | <b>498</b> | <b>100%</b> | <b>627</b> | <b>100%</b> | <b>543</b> | <b>100%</b> |

Note: Percentages are calculated from total excluding clients whose nationality was not known or not recorded.

In individual borough reports some nationalities included in the table above may have '0' clients recorded against them – these nationalities are included in this standardised table as they represent a significant number of clients across London as a whole.

Nationality: Breakdown by area

Nationality of people seen rough sleeping by outreach services, grouped by area.

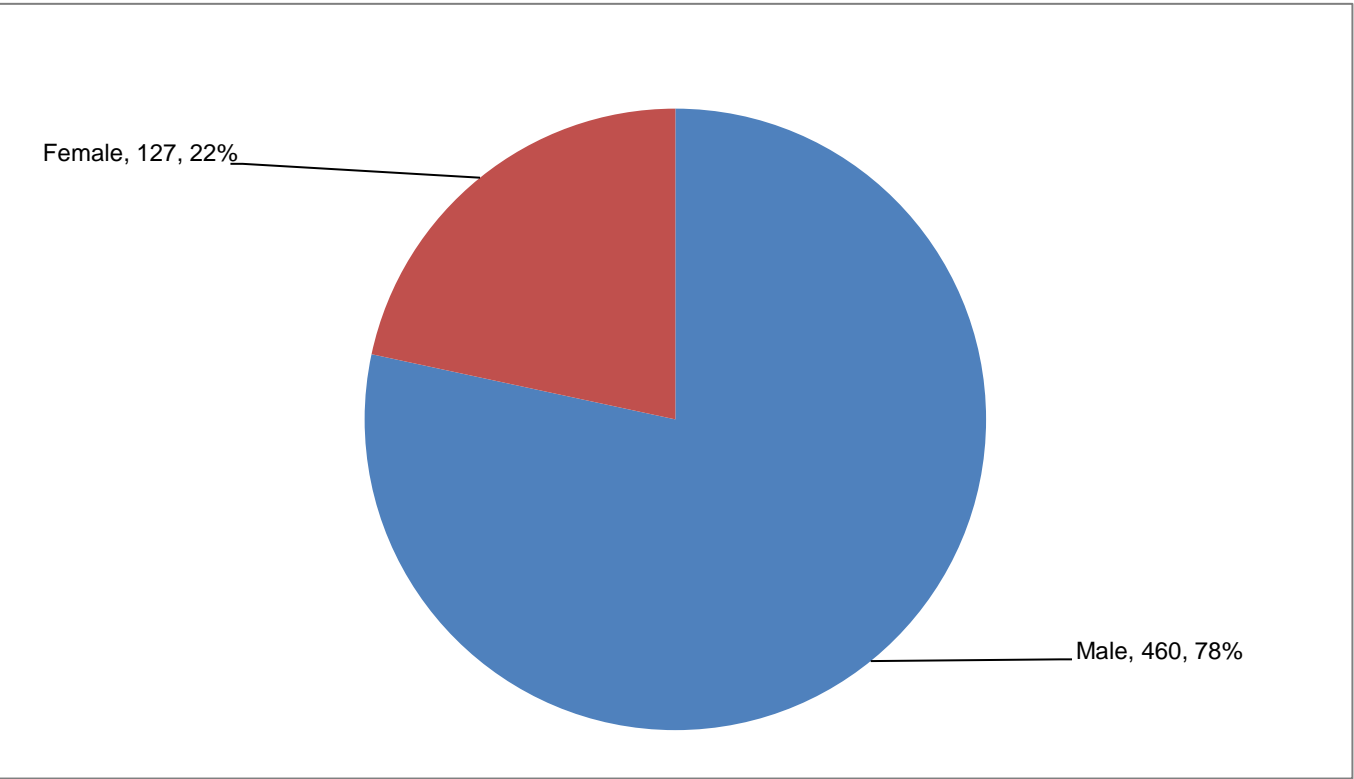


Base: 543. Note that the base figure for this chart excludes clients whose nationality is not known or recorded.

## 5. DEMOGRAPHICS

### Gender

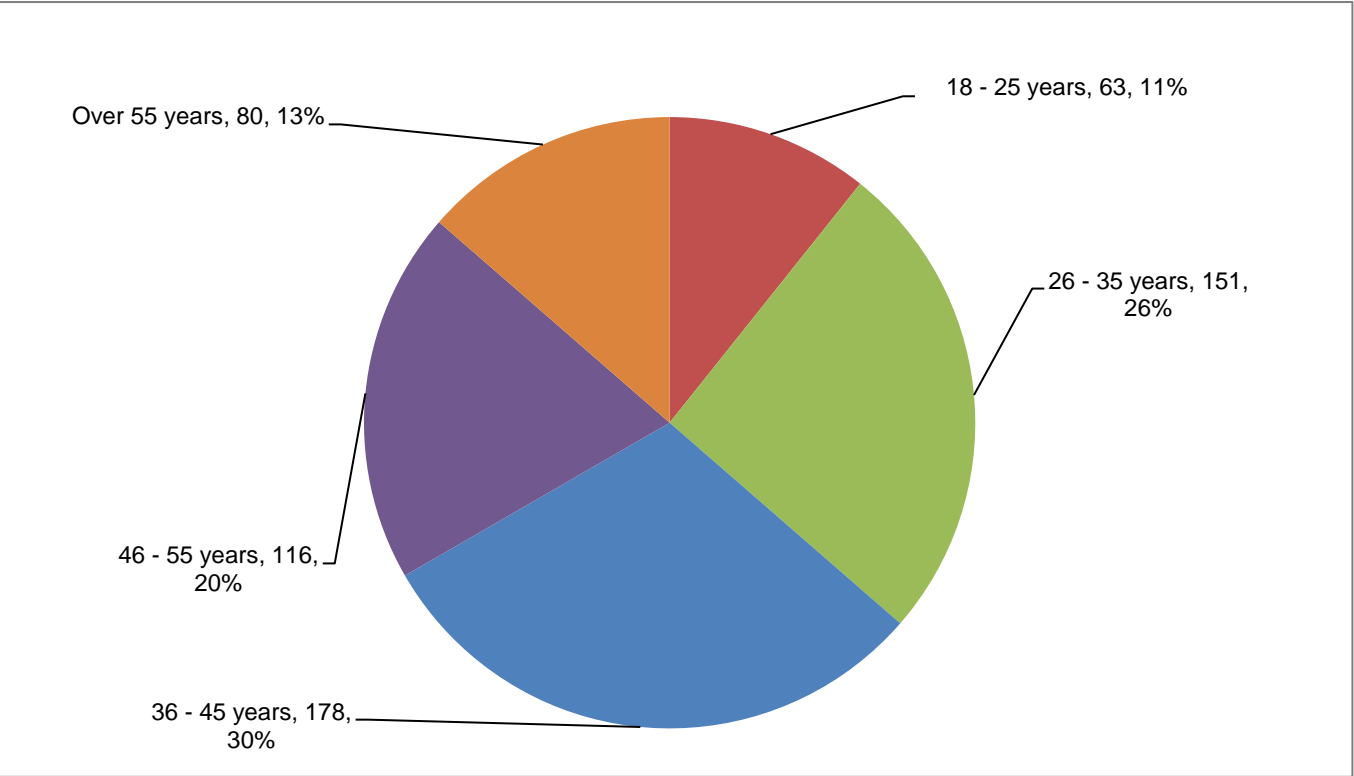
Gender of people seen rough sleeping by outreach services.



Base: 587 people seen rough sleeping whose gender was known. This excludes 1 person whose gender was not known.

Age

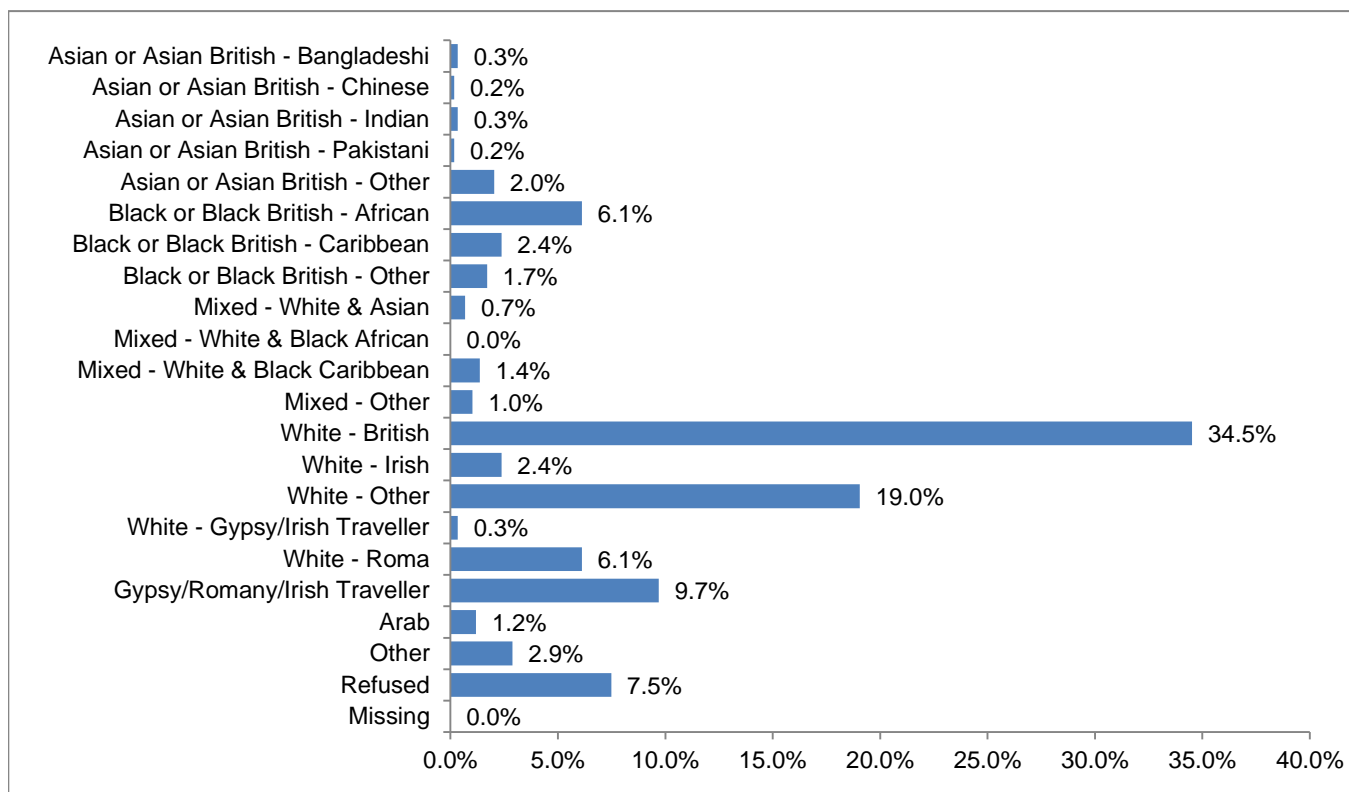
Age of people seen rough sleeping by outreach services.



Base: 588

## Ethnicity

Ethnicity of people seen rough sleeping by outreach services.

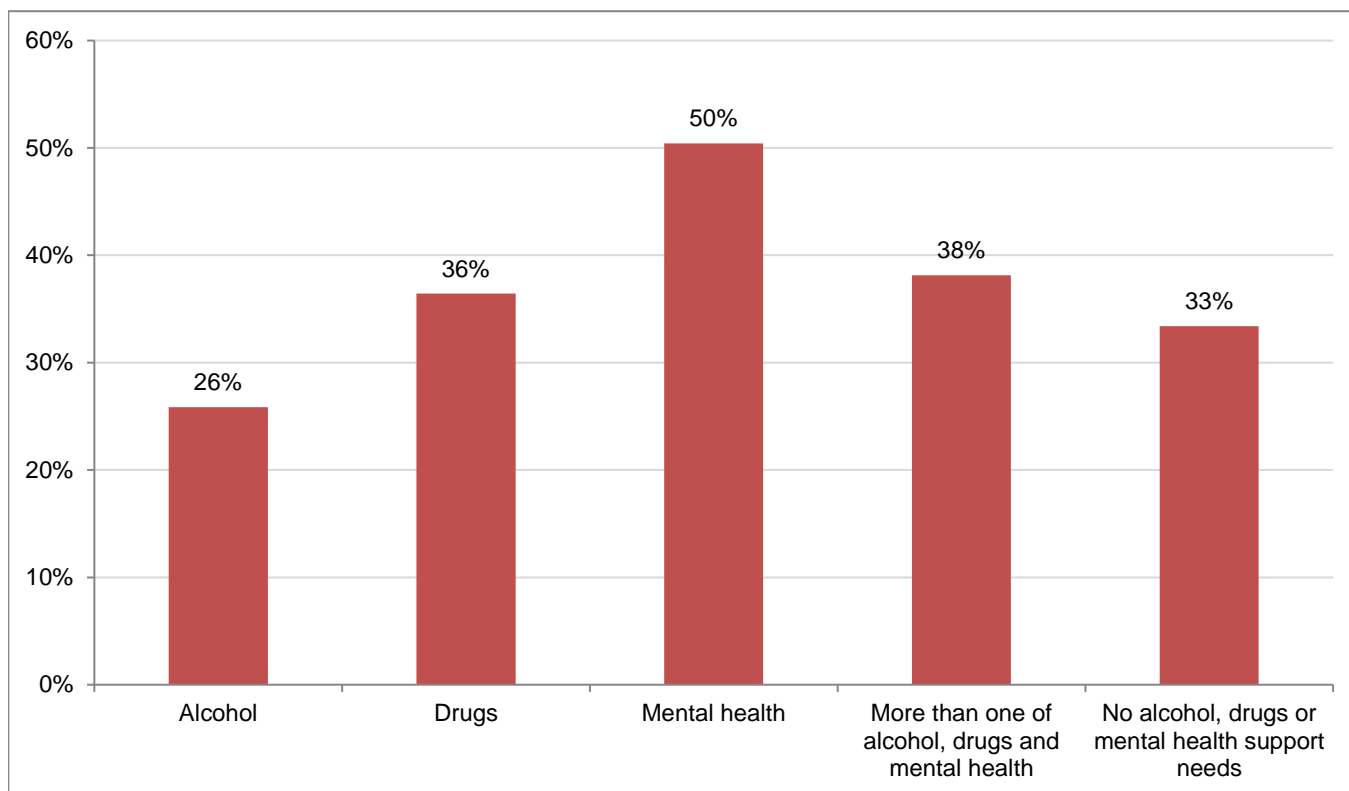


Base: 588

In order to bring ethnicity recording on CHAIN into line with usage in the national census, some changes have been made, as of April 2021. The previously employed category of 'Gypsy/Romany/Irish Traveller' has been replaced with separate categories for 'White - Gypsy/Irish Traveller' and 'White - Roma'. Many people seen rough sleeping during the period may not have had their ethnicity information updated to reflect these new categories, so the original category is also included in the graph. The previously employed category 'Chinese' has also been renamed as 'Asian or Asian British - Chinese'.

## 6. SUPPORT NEEDS

Support needs of people seen rough sleeping by outreach services.



Base: 464. Note that the base figure for this chart excludes people for whom all three support needs are not known or not assessed (124)

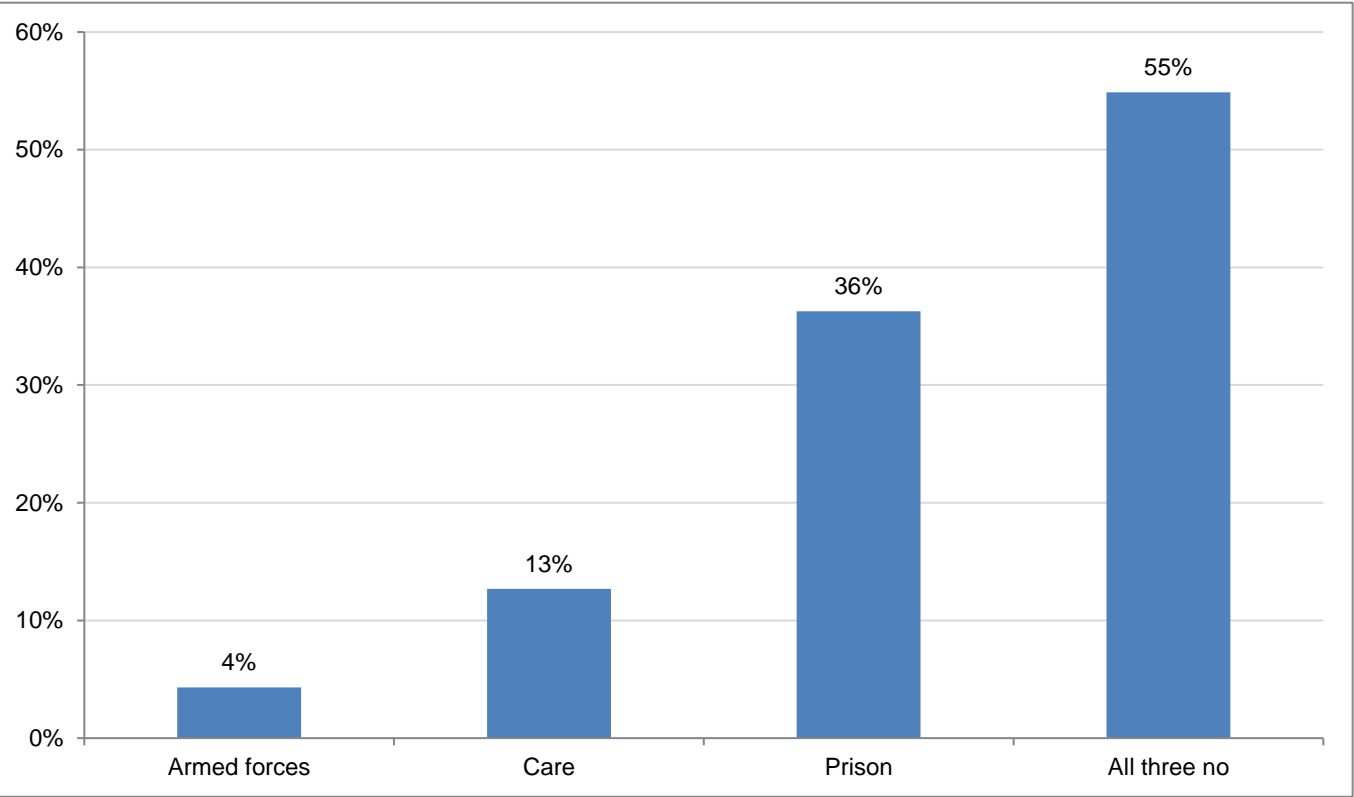
| Support Needs                           | No. people | % of people seen rough sleeping |
|---|------------|---------------------------------|
| Alcohol only                            | 18         | 4%                              |
| Drugs only                              | 23         | 5%                              |
| Mental health only                      | 75         | 16%                             |
| Alcohol and drugs                       | 18         | 4%                              |
| Alcohol and mental health               | 31         | 7%                              |
| Drugs and mental health                 | 75         | 16%                             |
| Alcohol, drugs and mental health        | 53         | 11%                             |
| All three no                            | 155        | 33%                             |
| All three no, not known or not assessed | 16         | 3%                              |
| All three not known or not assessed     | 124        |                                 |
| <b>Total (excl. not assessed)</b>       | <b>464</b> | <b>100%</b>                     |
| <b>Total (incl. not assessed)</b>       | <b>588</b> |                                 |

Note: Total excluding not known or assessed is used as base for percentages.



## 7. INSTITUTIONAL & ARMED FORCES HISTORY

People seen rough sleeping by outreach services, by experience of armed forces, care or prison.



Base: 441. Note that the base figure for this chart excludes people for whom all three institutional histories are not known or not recorded.

Nationality of rough sleepers with experience of armed forces:

| Nationality        | No. people | % of people seen rough sleeping |
|--------------------|------------|---------------------------------|
| UK                 | 11         | 2%                              |
| Non-UK             | 8          | 2%                              |
| Not known/recorded | 0          | 0%                              |
| Total              | 19         | 4%                              |

## 8. ACCOMMODATION & RECONNECTION OUTCOMES

Reconnections and bookings into accommodation achieved for verified rough sleepers by borough based services during the period.

Accommodation and reconnection outcomes by number of people:

|   | Jul-Sep 21 | Oct-Dec 21 |
|---|------------|------------|
| Outcome   | No. people | No. people |
| Booked into accommodation or reconnected            | 243        | 295        |
| Booked into accommodation                           | 233        | 284        |
| Booked into hub, shelter or emergency accommodation | 2          | 106        |
| Booked into temporary accommodation                 | 213        | 174        |
| Booked into long term accommodation                 | 30         | 17         |
| Reconnected   | 38         | 32         |

Note: Some people may have been booked into more than one type of accommodation during the period.

Reconnection outcomes by number of events:

|  | Jul-Sep 21 |     | Oct-Dec 21 |     |
|--|------------|-----|------------|-----|
| Reconnection reason                    | No. events | %   | No. events | %   |
| Return to home area                    | 35         | 88% | 31         | 91% |
| Seeking work                           | 2          | 5%  | 0          | 0%  |
| Move to area for friends/family        | 7          | 18% | 8          | 24% |
| Move to area with appropriate services | 5          | 13% | 8          | 24% |
| <b>Reconnections total</b>             | <b>40</b>  |     | <b>34</b>  |     |

Note: An individual may have had more than one reconnection during the period. Reconnections can be recorded with multiple reasons, so the overall total will be lower than the combined sum of the separate reconnection reasons. Percentages are based on the total number of reconnections.

|  | Jul-Sep 21 |             | Oct-Dec 21 |             |
|--|------------|-------------|------------|-------------|
| Reconnection destination                                 | No. events | %           | No. events | %           |
| UK - London  | 7          | 18%         | 1          | 3%          |
| UK - outside London                                      | 8          | 21%         | 7          | 21%         |
| Central and Eastern Europe                               | 24         | 62%         | 26         | 76%         |
| Other Europe   | 0          | 0%          | 0          | 0%          |
| Rest of the world  | 0          | 0%          | 0          | 0%          |
| <i>Not known</i>   | 1          |             | 0          |             |
| <b>Reconnections total (excl. destination not known)</b> | <b>39</b>  | <b>100%</b> | <b>34</b>  | <b>100%</b> |

Note: An individual may have had more than one reconnection during the period.

## Accommodation outcomes by number of events:

| Accommodation type   | Jul-Sep 21 |             | Oct-Dec 21 |             |
|--|------------|-------------|------------|-------------|
|  | No. events | %           | No. events | %           |
| <b>Hubs, shelters and emergency accommodation</b>          |            |             |            |             |
| Hub  | 0          | 0%          | 0          | 0%          |
| Winter/Night Shelter                                       | 0          | 0%          | 97         | 27%         |
| SWEP (Local)   | 2          | 1%          | 14         | 4%          |
| SWEP (Pan-London)  | 0          | 0%          | 0          | 0%          |
| COVID-19 Emergency Accommodation (Local)                   | 0          | 0%          | 0          | 0%          |
| COVID-19 Emergency Accommodation (Pan London)              | 0          | 0%          | 0          | 0%          |
| Nightstop  | 0          | 0%          | 0          | 0%          |
| <i>Hubs, shelters and emergency accommodation subtotal</i> | 2          | 1%          | 111        | 31%         |
| <b>Temporary accommodation</b>                             |            |             |            |             |
| Assessment centre  | 83         | 26%         | 85         | 24%         |
| Hostel   | 36         | 11%         | 37         | 10%         |
| Staging post   | 0          | 0%          | 0          | 0%          |
| Second-stage accommodation                                 | 1          | 0%          | 1          | 0%          |
| Local authority temporary accommodation                    | 47         | 15%         | 16         | 4%          |
| Clinic/Detox/Rehab   | 1          | 0%          | 0          | 0%          |
| Bed & breakfast  | 116        | 36%         | 89         | 25%         |
| Friends & family   | 1          | 0%          | 0          | 0%          |
| Other temporary accommodation                              | 3          | 1%          | 4          | 1%          |
| <i>Temporary accommodation subtotal</i>                    | 288        | 90%         | 232        | 64%         |
| <b>Long term accommodation</b>                             |            |             |            |             |
| St Mungo's complex needs                                   | 0          | 0%          | 0          | 0%          |
| St Mungo's semi-independent                                | 1          | 0%          | 4          | 1%          |
| Supported housing  | 0          | 0%          | 3          | 1%          |
| LA tenancy (general needs)                                 | 0          | 0%          | 0          | 0%          |
| RSL tenancy (general needs)                                | 0          | 0%          | 0          | 0%          |
| Clearing House/RSI   | 4          | 1%          | 0          | 0%          |
| Sheltered housing  | 0          | 0%          | 1          | 0%          |
| Care home  | 0          | 0%          | 0          | 0%          |
| Private rented sector - independent                        | 5          | 2%          | 1          | 0%          |
| Private rented sector - with some floating support         | 20         | 6%          | 8          | 2%          |
| Private rented sector - Real Lettings MMOP                 | 0          | 0%          | 0          | 0%          |
| Tied accommodation   | 0          | 0%          | 0          | 0%          |
| Other long-term accommodation                              | 0          | 0%          | 0          | 0%          |
| <i>Long term accommodation subtotal</i>                    | 30         | 9%          | 17         | 5%          |
| <b>Total</b>   | <b>320</b> | <b>100%</b> | <b>360</b> | <b>100%</b> |

Note: An individual may have been booked into accommodation more than once during the period.

## 9. TEMPORARY ACCOMMODATION

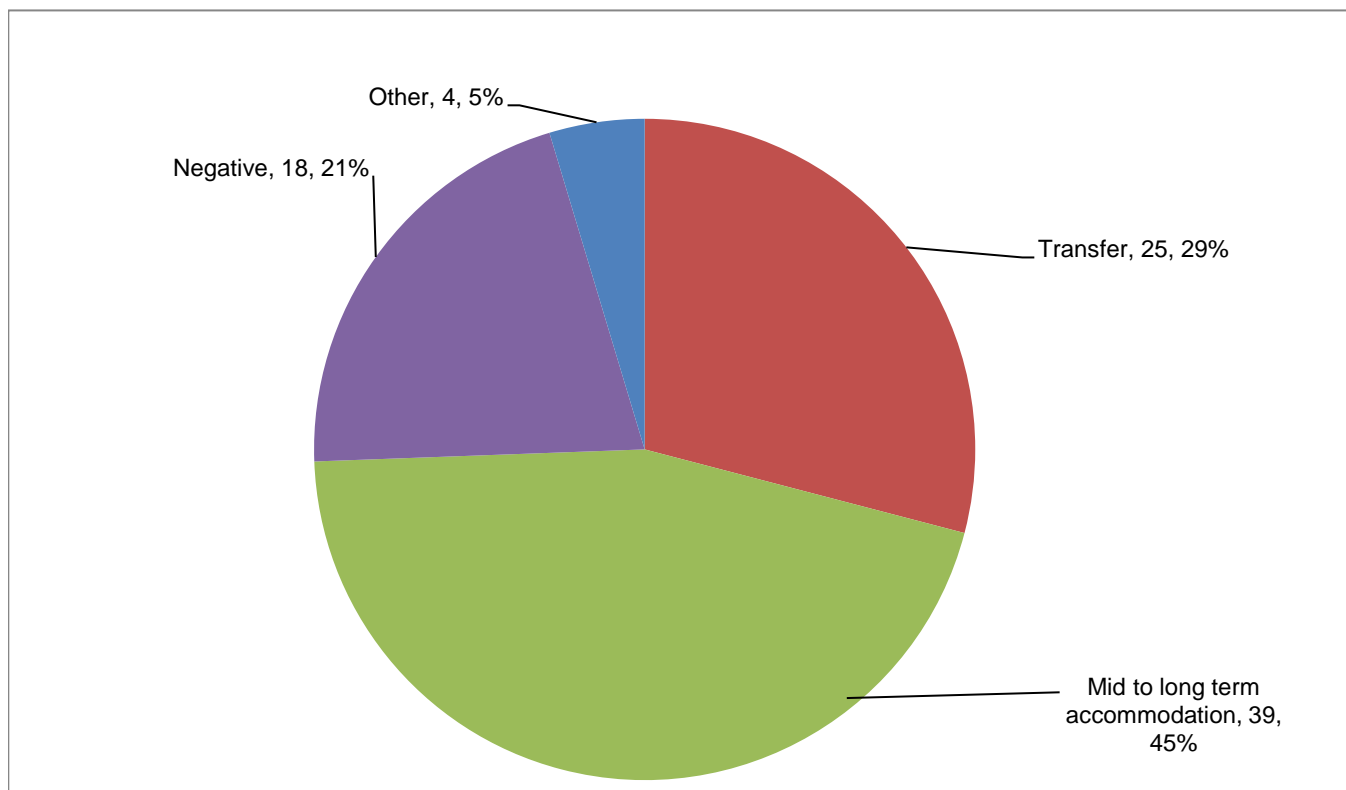
Hostels, assessment centres and second-stage accommodation based in the borough.

### Arrivals

A total of 59 individuals arrived at temporary accommodation during the period.

### Departures: Destination on Departure

A total of 70 individuals departed from temporary accommodation during the period.



Base: 86

| Destination on departure  | Destination category           | Chart colour |
|---|--------------------------------|--------------|
| Assessment Centre, Bed & Breakfast, Covid-19 emergency hotel, Detox clinic, Hospital - not long term/acute care, Hostel - another organisation, Hostel - within the organisation, Internal SWEP transfer, Internal transfer, NASS accommodation, Night shelter, NSNO assessment hub, NSNO staging post, Psychiatric hospital, Rehab clinic, Temporary accommodation (LA)                              | Transfer                       |              |
| Accommodation where client is owner, Care home, Clearing House/RSI, Hospital - long term, LA tenancy (general needs), Long stay hospice, Private rented sector - independent, Private rented sector - with some floating support, Returned to home country (EEA), Returned to home country (non EEA), RSL tenancy (general needs), Sheltered Housing, Supported Housing, Tied accommodation with work | Mid to long term accommodation |              |
| Died by suicide, Not known, Sleeping rough/Returned to streets, Taken into custody  | Negative                       |              |
| Died, Previous home, Staying with family, Staying with friends  | Other                          |              |

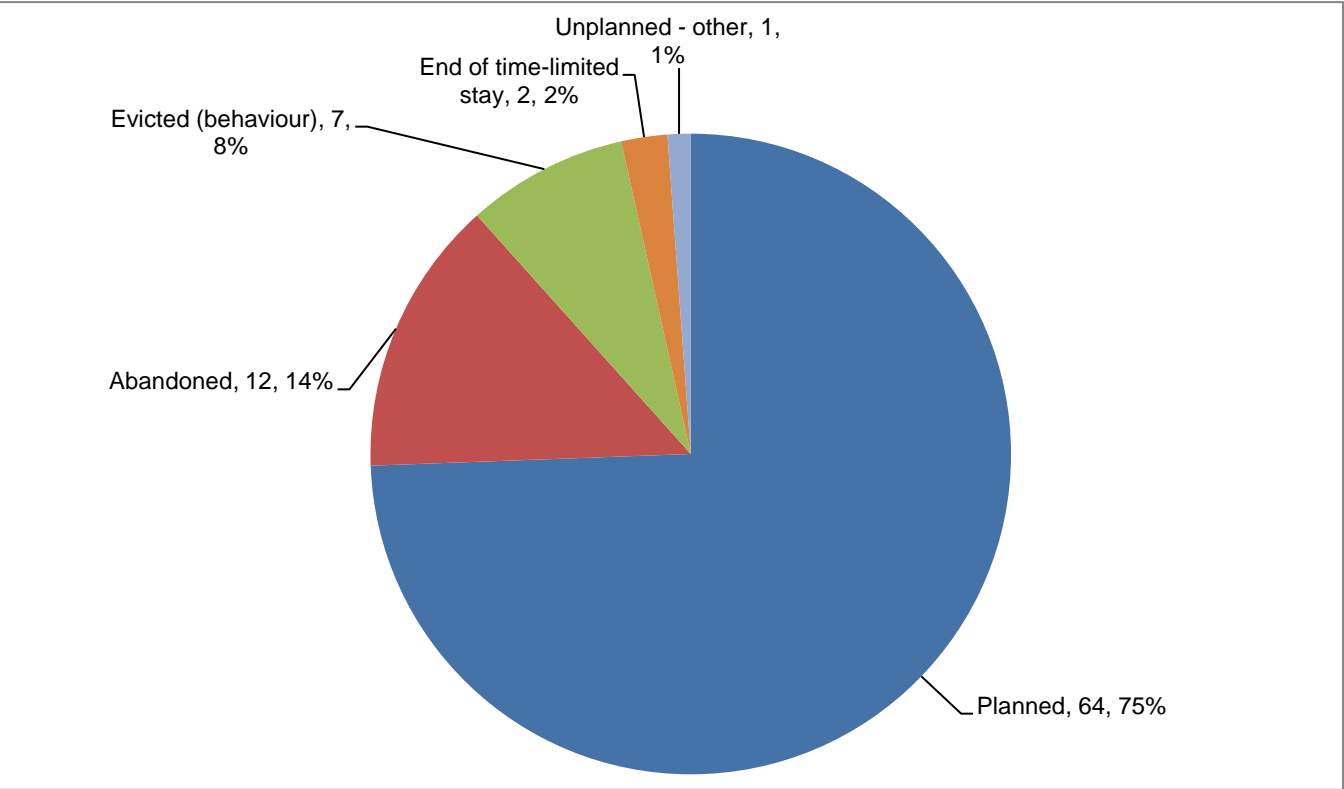
Note: An individual may have had more than one accommodation departure during the period.

| Destination on departure                           | No. departures | %           |
|--|----------------|-------------|
| <b>Transfer</b>                                    |                |             |
| Assessment centre                                  | 2              | 2%          |
| Bed & breakfast                                    | 0              | 0%          |
| Covid-19 emergency hotel                           | 0              | 0%          |
| Detox clinic                                       | 0              | 0%          |
| Hospital - not long term/acute care                | 1              | 1%          |
| Hostel - another organisation                      | 9              | 10%         |
| Hostel - within the organisation                   | 1              | 1%          |
| Hosting placement                                  | 0              | 0%          |
| Internal SWEP transfer                             | 0              | 0%          |
| Internal transfer                                  | 0              | 0%          |
| NASS accommodation                                 | 0              | 0%          |
| Night shelter                                      | 0              | 0%          |
| NSNO assessment hub                                | 0              | 0%          |
| NSNO staging post                                  | 0              | 0%          |
| Psychiatric hospital                               | 4              | 5%          |
| Rehab clinic                                       | 1              | 1%          |
| Subregional staging post                           | 7              | 8%          |
| Temporary accommodation (LA)                       | 7              | 8%          |
| <i>Transfer subtotal</i>                           | <i>25</i>      | <i>29%</i>  |
| <b>Mid to long term accommodation</b>              |                |             |
| Accommodation where client is owner                | 0              | 0%          |
| Care home  | 0              | 0%          |
| Clearing House/RSI                                 | 1              | 1%          |
| Hospital - long term                               | 1              | 1%          |
| LA tenancy (general needs)                         | 0              | 0%          |
| Long stay hospice                                  | 0              | 0%          |
| Private rented sector - independent                | 4              | 5%          |
| Private rented sector - with some floating support | 18             | 21%         |
| Returned to home country (EEA)                     | 0              | 0%          |
| Returned to home country (non EEA)                 | 0              | 0%          |
| RSL tenancy (general needs)                        | 0              | 0%          |
| Sheltered Housing                                  | 0              | 0%          |
| Supported Housing                                  | 13             | 15%         |
| Tied accommodation with work                       | 2              | 2%          |
| <i>Mid to long term accommodation subtotal</i>     | <i>39</i>      | <i>45%</i>  |
| <b>Negative</b>                                    |                |             |
| Died by suicide                                    | 0              | 0%          |
| Not known  | 13             | 15%         |
| Sleeping rough/Returned to streets                 | 3              | 3%          |
| Taken into custody                                 | 2              | 2%          |
| <i>Negative subtotal</i>                           | <i>18</i>      | <i>21%</i>  |
| <b>Other</b>                                       |                |             |
| Died   | 0              | 0%          |
| Previous home                                      | 3              | 3%          |
| Staying with family                                | 0              | 0%          |
| Staying with friends                               | 1              | 1%          |
| <i>Other subtotal</i>                              | <i>4</i>       | <i>5%</i>   |
| <b>Total</b>                                       | <b>86</b>      | <b>100%</b> |

Note: An individual may have had more than one accommodation departure during the period.

Departures: Reason for Leaving

Temporary accommodation departures by reason for leaving.



Base: 86

Note: An individual may have had more then one accommodation departure during the period.

## 10. METHODOLOGY

From January 2014 onwards, CHAIN rough sleeping figures returned to being reported on a quarterly basis, following a two year period of reporting on a bi-monthly cycle.

Alongside the change in reporting period, we have also made some other adjustments to our reporting methodology. People who have been seen rough sleeping in more than one borough during the period will now be counted towards the figures for each relevant borough, rather than being assigned to one borough only, as was previously the case with bi-monthly reports. This means that the overall unique rough sleepers total for London will not be the same as the sum of all separate borough figures.

The new quarterly reports continue to employ the methodology of assigning rough sleepers to categories based on the following factors:

- Whether they were new rough sleepers during the period
- How many times they were seen rough sleeping during the period
- Number of days elapsed between first and last time they were seen rough sleeping during the period

We continue to apply the same thresholds for the above factors to the quarterly reporting period that we previously used for bi-monthly reporting. A further explanation of the individual categories follows.

### **New rough sleepers**

New rough sleepers, who were seen for the first time during the period. The total number of new rough sleepers is broken down into those who were seen just once and did not have a second night out, those who were seen on several occasions, but as yet have not been on the streets long enough to count as 'living on the streets', and those new to the streets who remained there long enough to fulfil the criteria for 'living on the streets' (outlined below).

### **Living on the streets (LOS)**

With the designation 'living on the streets' we refer to rough sleepers who have stayed on the streets after arriving, and are entrenched or at risk of becoming so. In determining who is counted as living on the streets we have used a combination of time on the streets (three or more weeks between the earliest and latest bedded down contact) and number of bedded down contacts (five or more contacts) during the period we are reporting on. If a person is seen bedded down six times, but only during one week, he or she does not count. If a person has four bedded down contacts, but spread over two months, he or she would also not count. To be counted a rough sleeper must have both elements.

The reporting period covers three months. However, to ensure that we do not miss those whose rough sleeping crosses over reporting periods we look back for the three weeks immediately before the start of the three month reporting period. For a rough sleeper in these circumstances, if they are not seen again, he or she will not be reported living on the streets in the next period.

The LOS total will include some who were new to the streets in the period, but whose stay extended beyond three weeks and who were seen bedded down at least five times - these are transferred from the new rough sleeper figures (shown in red in both section one and two of the report).

It is important to note that a rough sleeper who is included in the LOS total will not necessarily have been living on the streets for the entirety of the quarter in question, but they were living on the streets for a significant period during the quarter. The LOS total will also include some who are no longer on the streets, having gone into accommodation (or disappeared). They will not appear in the subsequent LOS total. Rough sleepers will only count as LOS during the period where they meet the above definition.

RS205+ refers to people who have been identified as especially hard to help because of their prolific history of rough sleeping. This group appear in the LOS chart if they have any number of bedded down contacts within the two months being reported on.

### **Intermittent rough sleepers**

Intermittent rough sleepers are those who are not new in this period, and have not been seen rough sleeping enough to be deemed living on the streets. This group includes those who sleep rough periodically for very short periods (including some street drinkers and beggars). It also will include those who return to the streets for a longer period (but in this period less than the 'living on the streets' definition). Those that go on to be living on the streets will appear in that category in the next period.



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